Joint Public Statement

Health community urges EU Finance Ministers to back a strong Tobacco Taxation Directive

Brussels, 8 October 2025 — On Friday 10 October 2025, EU finance ministers meeting at the Economic and Financial Affairs Council (ECOFIN) will hear the European Commission's proposal to modernise the Tobacco Taxation Directive (TTD). Each year, tobacco kills 1.1 million people in the WHO European Region, being a leading cause of cancer, cardiovascular and respiratory disease. Of those, 153,000 die from exposure to second-hand smoke.

We, the undersigned organisations representing more than 100 organisations of healthcare professionals, and patient groups in Europe, call on all Member States to **support an ambitious update** that protects public health by:

- Raising EU-wide minimum excise rates, reducing affordability and driving down tobacco and nicotine use, especially among young people;
- Extending the EU framework to all nicotine products including e-cigarettes, heated tobacco and nicotine pouches and brings raw tobacco under excise control to tighten supply-chain oversight;
- Introducing regular indexation updates to minimum rates and reducing crossborder price gaps that undermine the Single Market.

Independent and official assessments indicate the reform would deliver major health and fiscal gains: approximately 12 million fewer smokers in the first year, a drop in smoking prevalence from 24% to ~20.8%, and deterring young people from taking up smoking, alongside substantial new excise revenues with limited impact on overall inflation. These are the relevant, evidence-based figures for public decision-making — not company-commissioned "economic footprint" numbers that tally gross activity rather than net societal benefit. Patients and healthcare providers alike support policies that make quitting easier and prevent young people from starting to smoke or use nicotine.

This reform also **modernises product definitions and categories** (including cigarillos/cigars, heated tobacco, waterpipe, e-liquid and nicotine pouches) and **phases in** the rules from **1 January 2028** with time-limited transitions, giving administrations and businesses predictability while protecting health and revenues.

Competitiveness matters: the TTD update is a rules-based, effective way to raise predictable national revenue without taxing work or investment; as people spend less on tobacco, spending shifts toward other sectors, supporting jobs and productivity, while harmonised minima reduce Single-Market distortions that penalise compliant firms.

Taken together, these measures advance the EU health and disease prevention agenda, strengthen the Single Market, bring Europe closer to a smoke-free generation, and safeguard Member State budgets.

We urge EU Finance Ministers to maintain ambitious minimum rates, ensure robust coverage of new products, keep transition periods as short as possible, and adopt regular, meaningful updates so the policy remains effective over time.

Signatories:

European Respiratory Society (ERS)

European Lung Foundation (ELF)

Smoke Free Partnership (SFP)

European Network for Smoking and Tobacco Prevention (ENSP)

Impact Unfiltered

European Society of Cardiology (ESC)

European Heart Network (EHN)

European Cancer Organisation (ECO)

Association of European Cancer Leagues (ECL)

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Sources

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- EUR-Lex COM(2025) 580 final: Proposal for a Council Directive on the structure and rates of excise duty applied to manufactured tobacco and tobacco-related products (recast), 16 July 2025
- European Commission 'Revision of the Tobacco Taxation Directive (proposal)' explainer page, 16 July 2025
- Consilium Economic and Financial Affairs Council, 10 October 2025 (meeting page / agenda note)
- WHO Technical manual on tobacco tax policy and administration (World Health Organization, 2021)
- Smoke Free Partnership Policy brief: Analysis of the European Union's Tobacco Excise Directive Proposal (Ross; López-Nicolás; Branston, 2025)
- EUR-Lex SWD(2025) 560: Commission Staff Working Document Impact Assessment accompanying the TED proposal, 16 July 2025
- European Commission The future of European competitiveness: In-depth analysis and recommendations (Mario Draghi report, September 2024)